



DEPARTMENT OF THE NAVY
COMMANDER, U.S. NAVAL FORCES, JAPAN
COMMANDER, NAVY REGION JAPAN
PSC 473 BOX 12
FPO AP 96349-0001

1050
N00
1 Oct 24

MEMORANDUM

From: Commander, U.S. Naval Forces Japan

To: All Hands

Subj: OFF BASE LIBERTY POLICY

Ref: (a) Manual for Courts Martial (2023 ed.)
(b) COMUSJAPAN Memorandum of 16 Sep 24, subj: Liberty Order for All U.S. Military Forces Located or Operating in Japan
(c) JAGINST 5800.7G CH-2
(d) USFJI 36-2811
(e) OPNAVINST F3100.6K
(f) COL DAVID A. MAYS Memorandum 20 Sep 24, subj: USFJ Off-Limits List

1. Purpose. To provide Commander's intent, expectations, and requirements for individual conduct while on off base liberty and promulgate the minimum standards units must incorporate into their own off base liberty policies. Per references (a) and (c), this is a lawful general order, violations of which are punishable under Article 92 of the Uniform Code of Military Justice.

2. Cancellation. This memorandum cancels and replaces Commander, U.S. Naval Forces Japan/Navy Region Japan (CNFJ/CNRJ) Memorandum 1050 N00 of 25 Jul 24.

3. Applicability. This order applies to all Navy service members located and operating in Japan (including Okinawa) who are subject to the U.S. Indo-Pacific Command authority, including reserve personnel (when serving in a reserve capacity), National Guard Personnel (when in a Title 10 status), and personnel in a Temporary Additional Duty (TAD), Temporary Duty Travel (TDY), deployed, leave, or pass status. This order also applies to members of other branches of the Armed Forces attached to a Navy unit or located onboard a Naval installation in Japan. If a service member is TAD/TDY to a U.S. Marine Corps, U.S. Air Force, or U.S. Army unit operating in Japan, they will fall under the cognizance of the liberty policy that is more restrictive. This order is also applicable to personnel at expeditionary and rotational units.

4. Off Base Liberty Policy. Off base liberty will be executed per reference (b), to include the following requirements:

a. Off Base Liberty Training Prerequisites. Per references (b) and (d), before any service member is granted regular off base liberty, his or her Commander must ensure that personnel receive an orientation brief addressing, at least, driving standards, weapons restrictions, security conditions, off-limits areas, cultural awareness, and other relevant issues pertaining to the given liberty area. Commanders will also ensure service members understand their responsibilities

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under the Status of Force Agreement (SOFA) for all interactions with Japanese law enforcement. In addition, Commanders will ensure completion of the following trainings:

- (1) Sexual Assault Prevention and Response Training;
- (2) Fraternalization Prohibition Training;
- (3) Trafficking in Persons Training; and

(4) Attendance to Area Orientation Brief or command-directed equivalent training that satisfies reference (b) paragraph 4.

b. Commanders will not grant off base liberty to service members not in compliance with Service-specific and Department of Defense (DoD) directives regarding sexual assault prevention and response training. For all alleged sexual misconduct incidents involving a non-SOFA individual, Commanders will send prompt certification of the service member's compliance with training requirements through their installation commander. This certification will be made no lower than the first Commissioned Officer exercising command authority over the Service member. In addition to reporting requirements in reference (e), all tenant commands will make a timely report of all foreign criminal jurisdiction incidents to their installation Commander.

c. Commanders will practice proactive, intrusive leadership and develop programs that foster positive behavior and accountability. Commanders will continually evaluate members' suitability to enjoy the privilege of off base liberty in Japan and will curtail or control off base liberty for individuals who demonstrate that they are at an elevated risk to violate this policy, related DoD and Service regulations, or harm the U.S.-Japan relationship. Subordinate Commanders may promulgate additional guidance for implementation and enforcement of this order and may implement more restrictive provisions as they deem appropriate.

d. Curfew. Military personnel who are 19 years of age or below, including those who are in a TDY/TAD, deployed, leave, or pass status in Japan, are subject to curfew between the hours of 0100 to 0500. Military personnel 20 years of age and older are not subject to curfew, unless otherwise directed by their authorized Commander.

e. During curfew hours, military members subject to curfew must either be:

- (1) on a U.S. military installation;
- (2) in a private residence if off of a U.S. installation;
- (3) in a place of lodging (hotel);

(4) transiting directly between an airport and a U.S. military installation, a private off-base residence, or a place of temporary lodging (hotel); or

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(5) in the performance of official duties (including duty related travel).

f. Curfew Temporary Exception. Per reference (b), authorized Commanders may grant an individual service member event-by-event exceptions of limited scope and duration to this order's baseline curfew policies. Rank-based or unit-wide exceptions are not permitted. Criteria to be considered in granting exceptions may include:

- (1) age;
- (2) total service onboard;
- (3) total active duty service;
- (4) education;
- (5) personal responsibility and values;
- (6) liberty risk history;
- (7) nonjudicial punishment history;
- (8) performance.

g. Alcohol Use

(1) **All military personnel, regardless of age, are prohibited from off base public consumption of alcohol between 0000 to 0500 (on all days, including holidays).** Public consumption of alcohol means consuming alcohol off of a military installation, except when in an off-installation residence, quarters, or hotel room.

(2) **All military personnel, regardless of age, are prohibited from being physically present in an off-installation drinking establishment between 0000 and 0500 (on all days, including holidays).** A drinking establishment is defined as any business whose primary function is serving alcoholic beverages for consumption on the premises. A drinking establishment may serve food or have other forms of entertainment, but its main purpose is to serve alcoholic beverages. Drinking establishments may include, but are not limited to, bars, pubs, nightclubs, and izakayas.

f. Additionally, per reference (f) all military personnel will remain aware and comply with orders designating locations as off-limits.

5. The point of contact for this matter is the CNFJ/CNRJ Chief of Staff at DSN: (315) 243-7605 or Force Judge Advocate at DSN: (315) 243-6390.



I. L. JOHNSON